

PUBLIC SAFETY COORDINATING COUNCIL

AGENDA

FOR

Meeting on Tuesday, October 21, 2025
4:00 P.M. – 5:00 P.M.

- I. Approval of September 2, 2025, Meeting Minutes – Chairman Proctor
- II. LCDF Population Update – Chief Craig Carroll, Leon County’s Sheriff’s Office
- III. Apalachee’s Forensic Intervention Services Team (FIRST) Quarterly Report – Jasmine Queen, Associate Director of Residential & Forensic Services
- IV. PSSC Membership Vacancies and Election of Vice Chair – Commissioner Proctor
- V. 2026 Public Safety Coordinating Council Tentative Meeting Schedule – Teresa Broxton
- VI. OIDA Electronic Monitoring Report – Kimberly Holland, OIDA, Coordinator
- VII. Other Business:

Next Meeting: *December 2, 2025*

4:00 PM

Commission Chambers, 5th Floor, Leon County Courthouse

Public Safety Coordinating Council

September 2, 2025, Meeting Minutes

Council Members (or designee) in Attendance:

Commissioner Bill Proctor	Leon County Commission
Jessica Yeary	Public Defender's Office
Owen McCaul	State Attorney's Office
Chief Craig Carroll	Leon County Sheriff's Office
Brylan Jacobs	Florida Department of Corrections
Teresa Broxton	Office of Intervention and Detention Alternatives
Anne Meisenzahl	Big Bend AFTER Reentry Coalition
Nancy O'Farrell	NAMI Tallahassee

Council Members Not in Attendance:

Judge Ashenafi Richardson	Judiciary
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Also in attendance:

Bryan Stringer	Capital Area Justice Ministry
Betsy Willett	Capital Area Justice Ministry
Jasmine Queen	Apalachee Center
Ina Hawkins	Court Administration
Abby Thomas	Community Services and Human Partnerships
John Knowles	Public Defender's Office

The meeting was called to order at 4:09 PM

Issues Discussed

I. Approval of July 15, 2025. Meeting Minutes

Owen McCaul moved to approve the minutes from the July 15, 2025 (Attachment #1), meeting; seconded by Brylan Jacobs.

The motion passed unanimously.

II. LCDF Population Update – Chief Craig Carroll, Leon County Sheriff's Office

Chief Craig Carroll advised the Leon County Detention Facility (LCDF) population for 9/2/2025 was 1,047 (876 males, 165 females, and 6 male juveniles). Chief Carroll introduced Dr. Sapp who is the Behavioral Health Director for Yes Care (contracted vendor for LCDF). Chief Carroll shared that Council had several discussions regarding the mental health population in the LCDF and thought it would be a good opportunity to invite Dr. Sapp to respond to any questions or re-address previous discussions.

Commissioner Proctor welcomed Dr. Sapp and expressed appreciation for her work and attendance at the meeting. Commissioner Proctor stated he did not recall what prompted the discussions other than it was noted that 60% of the LCDF population have mental health issues and what services are available to address the needs of the mental health population.

Dr. Sapp shared that she has been the Director of Behavioral Health with Yes Care since October 2023 and has a team of 10 which includes bachelor and master level clinicians, psychiatrist, psychiatric nurse practitioner, behavior health case manager, and a discharge planner. Dr. Sapp shared that her team works closely with Apalachee Center's liaison in the LCDF for information related to treatment of individuals in the community. Dr. Sapp discussed the services provided by the behavioral health unit which includes mental health evaluations during the booking process, completing referrals to psychiatry for medications as needed, conducting groups (2-3 daily) for trauma care, coping skills, and psychological education for specific diagnoses, weekly rounds to check in on individuals being held in confinement, crisis intervention, suicide (direct) observations and daily assessments, developing safety plans, working with individuals to reduce suicidal ideations to transition back to general population, conduct close (15 minute interval) supervision observations, individual sessions, and linking individuals returning to the community with resources.

Dr. Sapp stated that in August 2025, 577 individuals (55.9%) of the LCDF population had a mental health and/or substance use disorder. The diagnoses range from adjustment disorders, depressive disorders, substance use disorders, and/or severe mental illnesses (e.g. bipolar disorder, schizophrenia). Dr. Sapp shared that in July, 564 individuals had mental health and/or substance use disorder diagnosis and of those 397 had medication orders. Dr. Sapp shared that overall the LCDF's average daily population (ADP) has increased, which is typical for the summer months, and there was a correlated increase in the number of incarcerated individuals with mental health diagnoses.

Ms. Broxton asked if Dr. Sapp could share more about the variation between Yes Care and Court Administrations calculations of incarcerated individuals with mental health diagnoses. Dr. Sapp stated that Yes Care determines the percentage of the mental health population from a comparison of the overall LCDF population and a report of all individuals with any mental health diagnosis which is generated monthly. The report is provided to Court Administration's Criminal Case Management Unit, and they extract the number of individuals with severe mental illness (e.g. schizophrenia, schizoaffective, bi-polar, major depression, and intellectual disability) and does not include substance use disorders. Members inquired of the 577, how many individuals have a mental health diagnosis, substance use disorder, or co-occurring disorder. Dr. Sapp advised she did not have the data available but would provide it.

Jessica Yeary stated her office has been monitoring clients found incompetent to proceed based on mental illness or intellectual disability and who are then committed to the Department of Children and Families (DCF) for transport to Florida State Hospital or North Florida Center in Gainesville who remain in custody for extended periods due to a three-to-four-month average waitlist for placement. Ms. Yeary added this is not a Sheriff's Office issue, it is a DCF issue. Her office has filed Order to Show Cause (contempt proceedings) against DCF and is in the process of litigating the issue. Dr. Sapp shared that she participates in regular stakeholder meetings, called C2 Waitlist, to discuss incarcerated individuals pending transfer to DCF facilities.

Commissioner Proctor inquired of efforts to see acts resulting from mental health or substance use disorders as health issues versus criminal activity. Ms. Yeary stated that law enforcement responds to people who are experiencing a mental health crisis and instead of taking people to the hospital they are arresting them, which is criminalizing the behavior as opposed to treating it as a mental health issue.

The Council discussed the efforts by the Leon County Sheriff's Office to prioritize treatment of individuals with mental health issues in the detention facility and in the community through programs such as the Homeless Outreach Street Team (HOST) deputies and the Mental Health Unit.

Commissioner Proctor inquired if, in general, the number of individuals with mental health diagnoses has increased over the years. Dr. Sapp shared that there are a lot of factors to consider when discussing mental health and mental wellbeing of individuals in society today such as genetic predisposition, environmental factors (adverse experiences), and effects of prescription medications, availability and/or willingness to engage in mental health treatment.

III. Capital Area Justice Ministry Presentation – Bryan Stringer, Executive Director

Commissioner Proctor welcomed Ms. Willet and Mr. Stringer to the PSCC. Mr. Stringer, Executive Director, of Capital Area Justice Ministry (CAJM) shared that CAJM is a diverse, interfaith, multi-racial coalition united by a shared commitment to solve community problems. He shared that CAJM's philosophy is that justice does not happen by accident but is built on purpose and takes listening, organizing, commitment, and courage. Mr. Stringer stated that at CAJM they train congregational leaders to listen deeply to their congregations and communities, identify shared concerns and take informed strategic actions.

Mr. Stringer shared that CAJM is working on several issues in the community including affordable housing, gun violence, and hunger and food insecurity. He stated that most recently, CAJM working with Leon County Government received Commission approval for \$500,000 annually for six years to address the need for affordable housing in the community. He stated that solutions are derived from setting aside being right and focusing on doing what is right. Mr. Stringer shared that CAJM is a representation of 20 congregations that have a common cause which is that the way justice is being presented in the community is wrong and the way homelessness and mental health is being criminalized is a problem.

Mr. Stringer shared that through research, listening and community engagements, CAJM has identified that hundreds of local people are affected by gun violence. He stated that the community needs a proven gun violence interruption model based on national best practices and that while the City of Tallahassee committed funding for five years to develop a comprehensive community lead violence interruption plan one has yet to be deployed. He commented that the process must involve the community.

The Council discussed the efforts and collaboration from the Leon County Sheriff's Office (LCSO) and the Council on the Status of Men and Boys (CSBM) in the development of the gun violence interruption plan. Mr. Stringer stated there are discussions planned with Florida State University Research Team and the LCSO to identify where the gaps are in developing a violence interruption plan. Mr. Stringer shared that as plans are formulated, he will provide updates.

Commissioner Proctor discussed President Bush's Faith-Based and Community Initiative (FBCI) and an integration plan for CAJM to lead discussions between the community and law enforcement. Mr. Stringer stated that is CAJM's mission and what their organization strives to do, to be a bridge between politics and the community.

- IV. OIDA Electronic Monitoring Report – Kimberly Holland, OIDA, Coordinator
July 2025 report included in Attachment #2.

- V. Other Business:

Meeting Adjourned at 5:05 PM

Next Meeting: October 21, 2025

4:00 PM

Commission Chambers, 5th Floor, Leon County Courthouse

Public Safety Coordinating Council

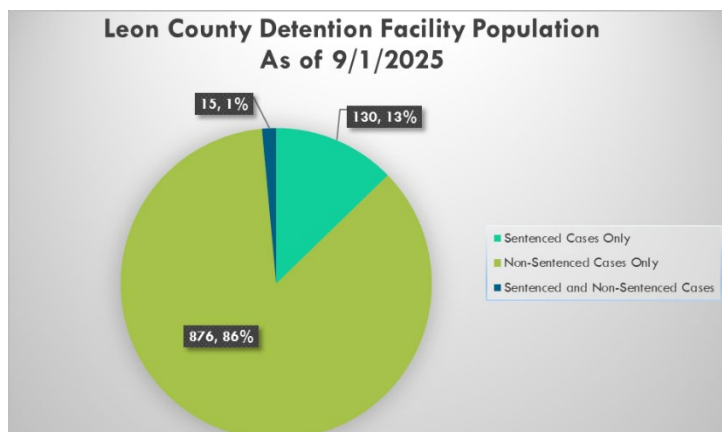
Leon County Detention Facility

Status Report for 9/1/2025

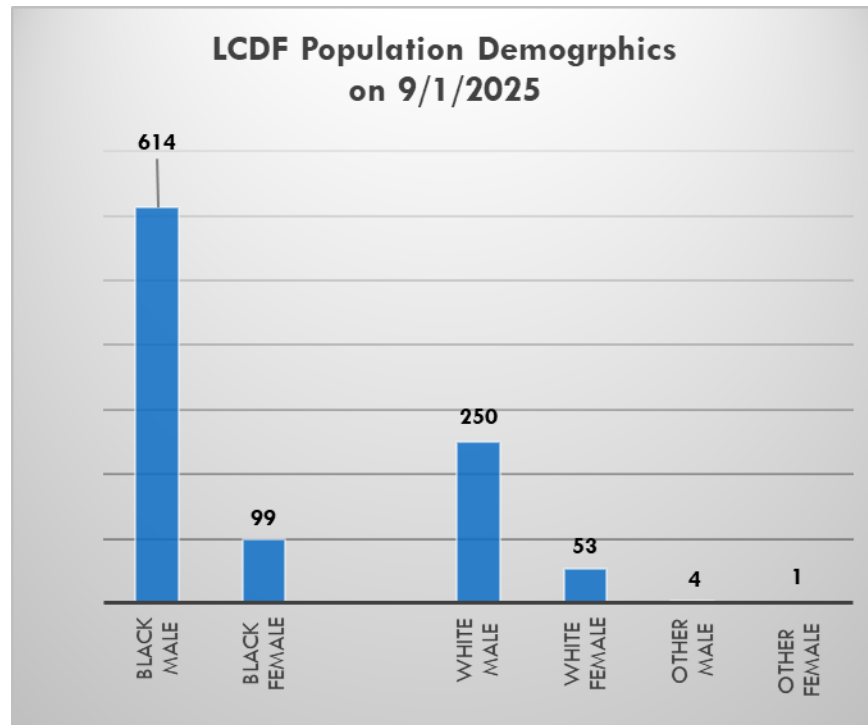


LCDF Population = 1053

LCDF Total Population	
Sentenced Cases Only	130
Non-Sentenced Cases Only	876
Sentenced and Non-Sentenced Cases	15



PSCC WEEKLY STATUS REPORT 9/1/2025



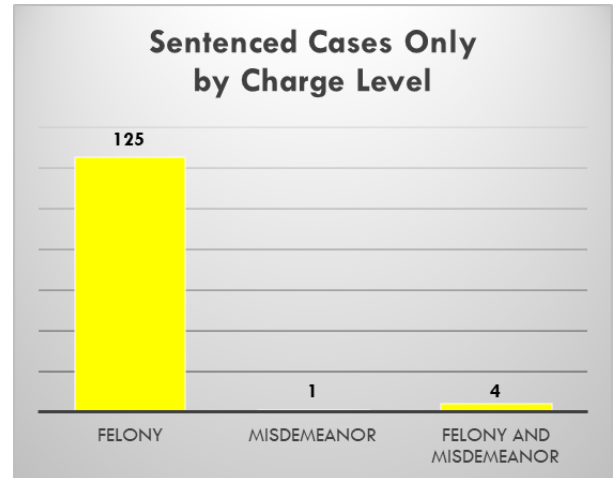
Males				
Age Group	White	Black	Oriental/ Asian	American Indian
Juveniles	0	7	0	0
18-29	37	201	0	0
30-39	81	206	2	0
40-49	81	124	1	0
50-59	37	60	0	1
GT 59	20	31	0	0

Females				
Age Group	White	Black	Oriental/ Asian	American Indian
Juveniles	0	0	0	0
18-29	18	37	0	0
30-39	16	44	0	0
40-49	18	15	0	0
50-59	4	5	1	0
GT 59	4	2	0	0

PSCC WEEKLY STATUS REPORT 9/1/2025

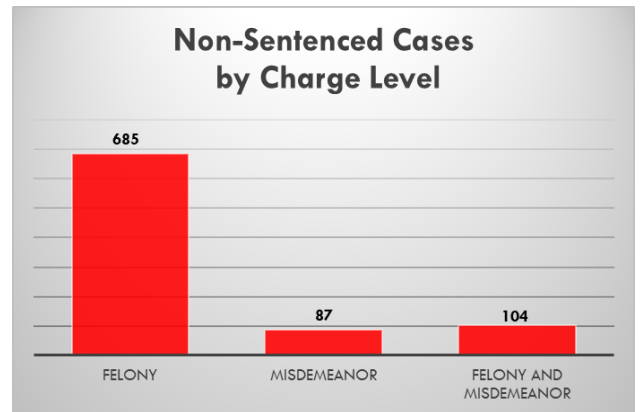
Males			Females	
Black	70		Black	17
White	35		White	7
Other	1		Other	0

Sentenced Cases Only	
Felony	125
Misdemeanor	1
Felony and Misdemeanor	4



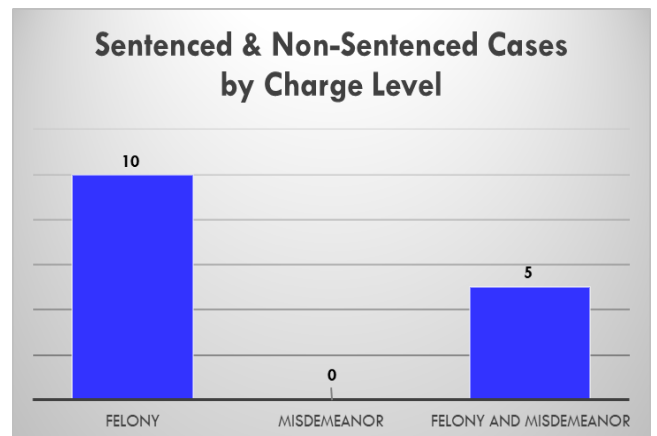
Males			Females	
Black	530		Black	82
White	214		White	46
Other	3		Other	1

Non-Sentenced Cases	
Felony	685
Misdemeanor	87
Felony and Misdemeanor	104



Males			Females	
Black	14		Black	0
White	1		White	0
Other	0		Other	0

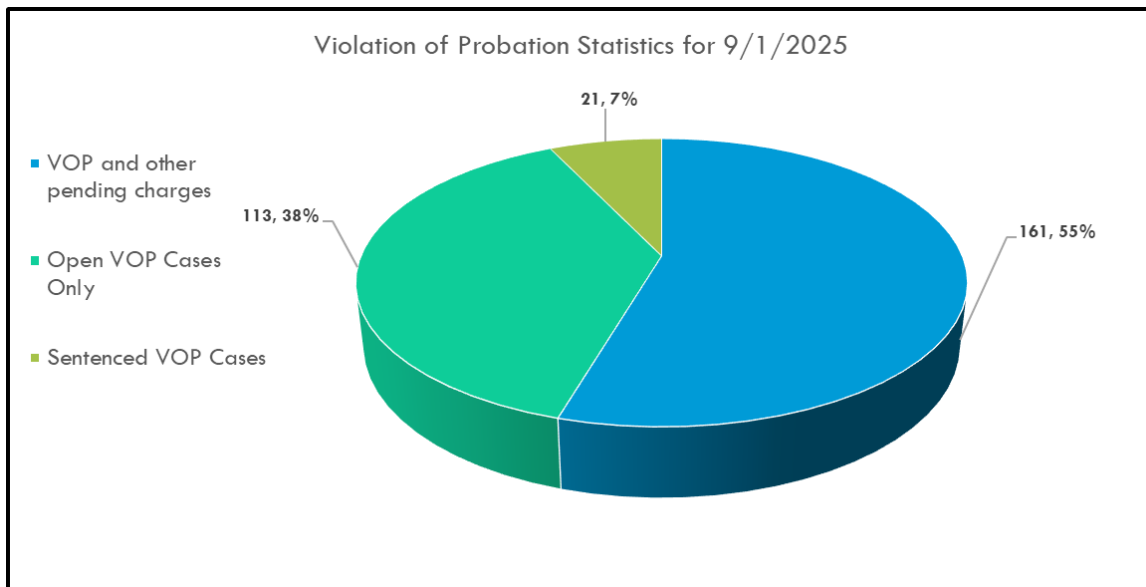
Sentenced & Non-Sentenced Cases	
Felony	10
Misdemeanor	0
Felony and Misdemeanor	5



PSCC WEEKLY STATUS REPORT 9/1/2025

	# of Inmates	Total Days in Jail Since Last Arrest	Average Days in Jail Since Last Arrest
VOP and other pending charges	161	26,524	164.7
Open VOP Cases Only	113	5,051	44.7
Sentenced VOP Cases	21	3,096	147.4

**The total of 274 open VOP cases was inclusive of Open VOP Cases Only, 94 is the total number of open VOP cases with other pending charges and eliminates any duplication.*



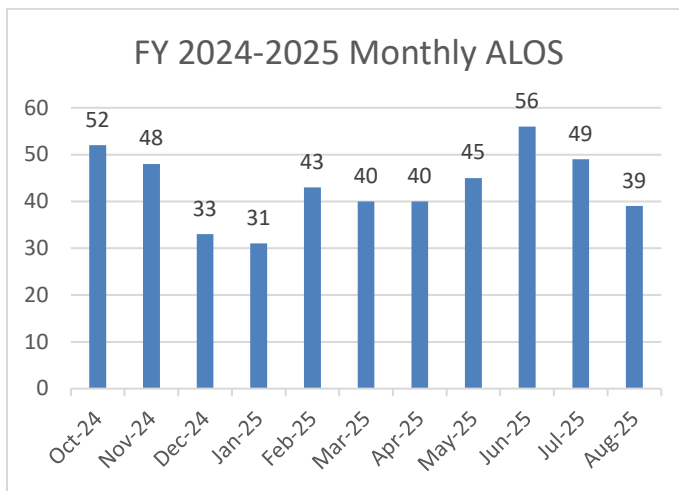
PSCC WEEKLY STATUS REPORT 9/1/2025

According to the Leon County Detention Facility Needs Assessment Report, there are two factors that determine all detention facility populations: bookings and average length of stay (ALOS).

Average Length of Stay (ALOS)

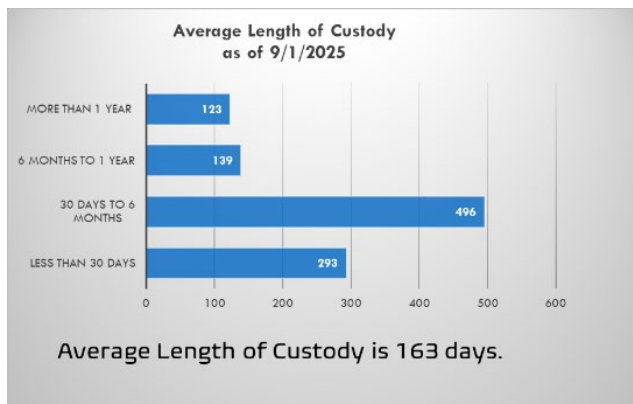
The ALOS was calculated by averaging how long each defendant released during a given period stayed in custody. According to the Report, using the ALOS more closely reflects the experience of the typical arrestee as well as providing a mathematically correct statistic that can be used in forecasting.

The ALOS from October 1, 2024 – August 31, 2025, is 43 days.



Average Length of Custody

The average length of custody is the average number of days the current population has been in custody and is calculated by dividing the total number of days all in custody defendants divided by the total population.



PSCC WEEKLY STATUS REPORT 9/1/2025

Bond Data

	Total # of Inmates	Charge Type			Avg. # of Days
		Felony	Avg. # of Days	Misdemeanor	
Up to \$1,000	62	20	123	42	34
\$1,001 - \$2,500	32	26	48	6	81
\$2,500.01 - \$5,000	27	26	93	1	47
\$5,000.01 - \$10,000	23	23	111	0	0
\$10,000.01 - \$50,000	31	31	180	0	0
More than \$50,000	12	12	372	0	0

LCDF Population by Type of Offense

Adult Population

Felony Charges	
Other Felony Offenders	370
Drugs	38
Other Personal/Violent Offenders	175
Murder	80
Theft/Fraud	88
Burglary	48
Robbery	57
Sex Offense	28
Other Property Offenders	19
Bad Check	0

Misdemeanors	
Bad Check	0
Non-Check	93
Traffic	17
Civil	7
Holds	25

Juvenile Population

Juveniles	
Offense Type	LCDF
Murder	0
Sex Offense	0
Robbery	2
Drugs	0
Other Personal/Violent Offenses	1
Burglary	0
Other Felony	4
Misdemeanor	0

LEON COUNTY SUPERVISED PRETRIAL RELEASE PROGRAM



*Electronic Monitoring Program Report
For the Month of July 2025*

Monthly Statistical Data July 1, 2025 – July 31, 2025

Table 1

	Enrolled on G.P.S.	Ordered G.P.S. but NOT Enrolled	Enrolled on G.P.S. (Probation, Mental Health & VTC)	Ordered GPS but NOT Enrolled (Probation, Mental Health, & VTC)	Enrolled on SCRAM	Ordered SCRAM but NOT Enrolled (SCRAM)	Enrolled on SCRAM (Probation, Mental Health & VTC)	Ordered SCRAM but not Enrolled (Probation, Mental Health & VTC)	Total Enrolled on EM
Beginning Caseload (Previous Month)	95	70	9	2	19	4	2	0	125
New Clients Assigned	15	0	1	0	2	0	0	0	18
Transferred In	5	1	0	0	3	1	0	0	8
Clients Reins. From Inactive	2	-2	0	0	3	-3	0	0	5
Clients Dropped to Inactive	-19	19	0	0	-1	1	0	0	-20
Transferred Out	-3	0			-1	0	0	0	-4
Clients Terminated	-7	-11	0	-1	-2	0	-1	0	-10
Successful	-7	-4	0	0	-2	0	-1	0	-10
Unsuccessful - Court Action		-7		-1		0		0	-8
Ending Caseload for Month*	88	77	10	1	23	3	1	0	122

*The chart above depicts the caseloads as of the last day of the month.

*As of July 31st, after violations and closures there were 98 defendants being supervised on Active G.P.S. units.

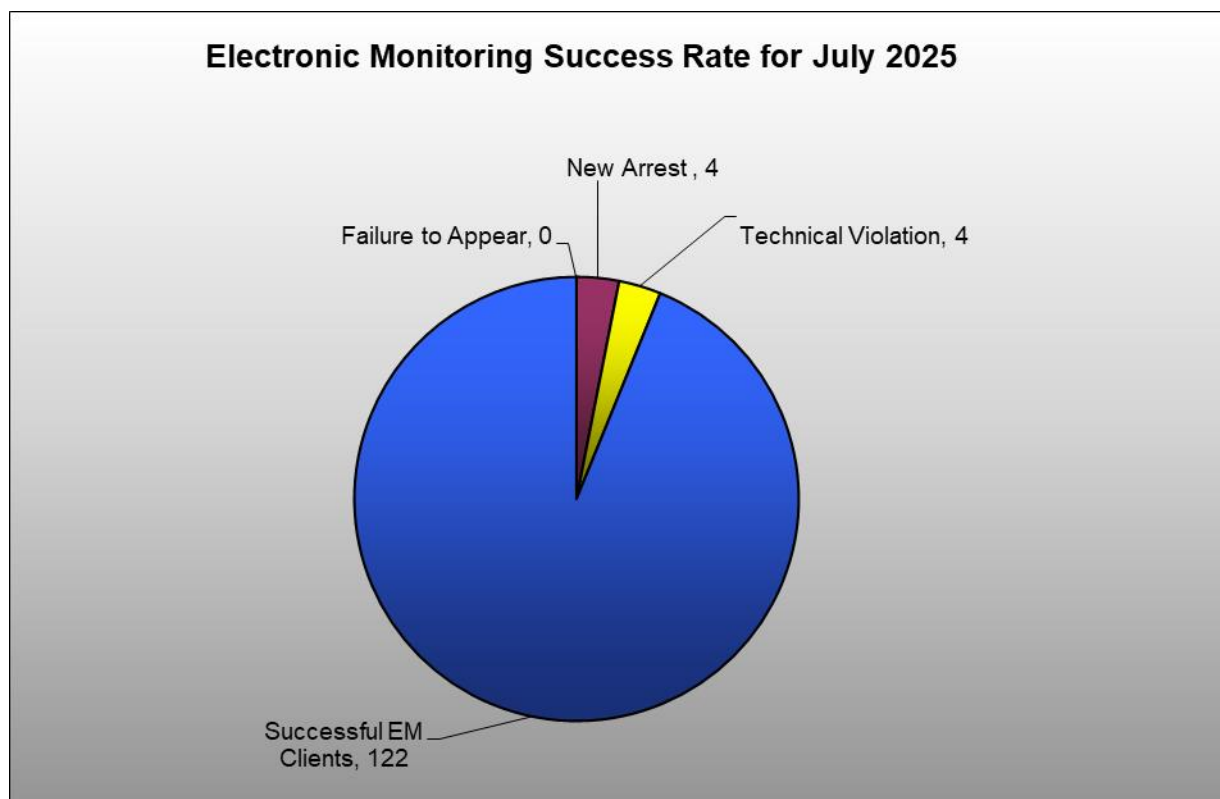
*There are no defendants ordered to wear both a G.P.S. and SCRAM monitor simultaneously.

*There are 6 (6-GPS and 0-SCRAM) defendants assigned to Mental Health Pretrial Release being supervised on electronic monitoring.

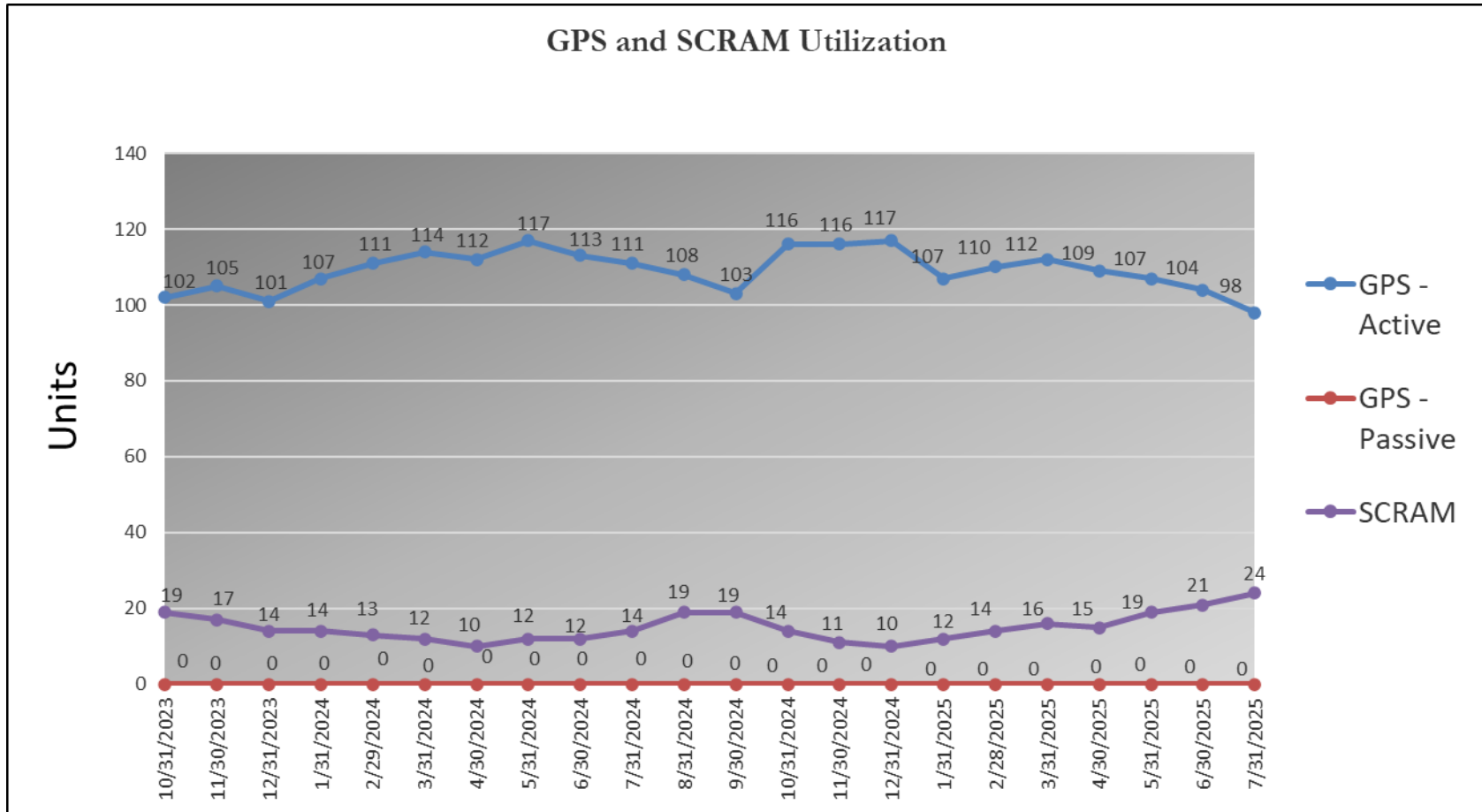
Table 2

EM Unsuccessful Closures	GPS	SCRAM	Total EM
FTA Rate	0	0	0
New Arrest Rate	4	0	4
Tech. Violation Rate	4	0	4

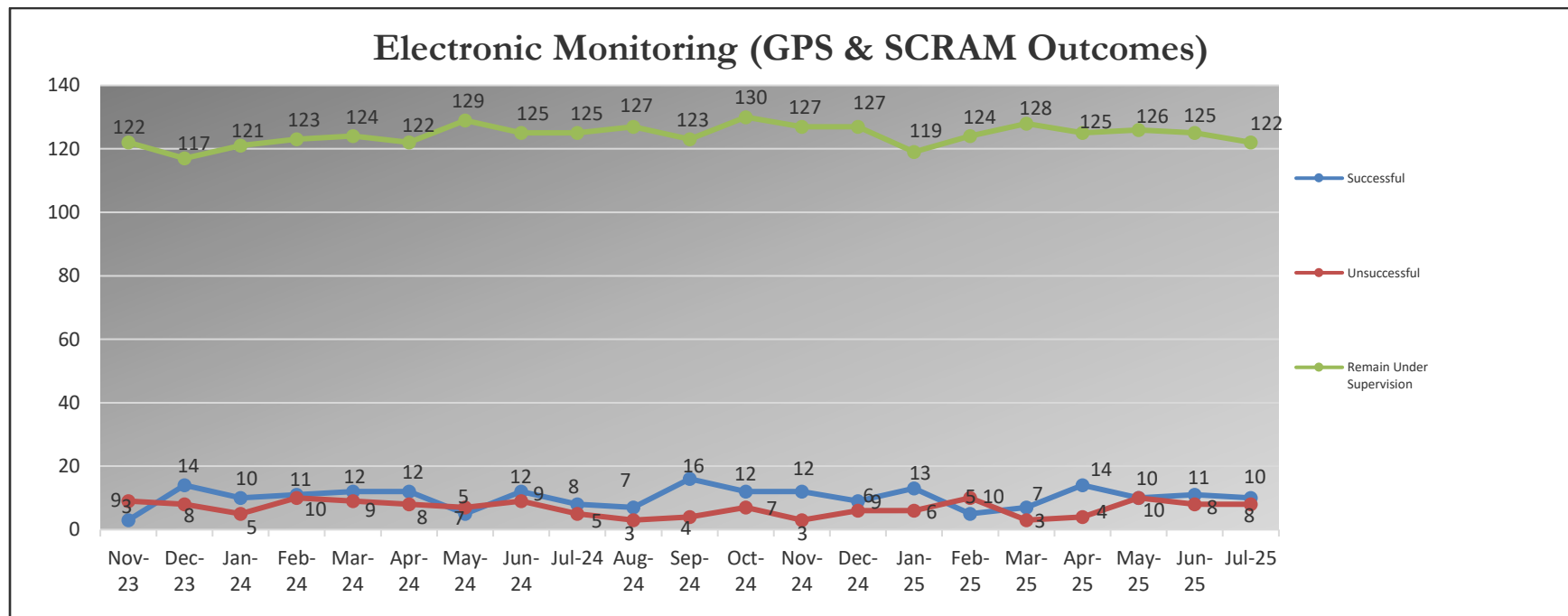
Monthly Statistical Data
July 1, 2025 – July 31, 2025



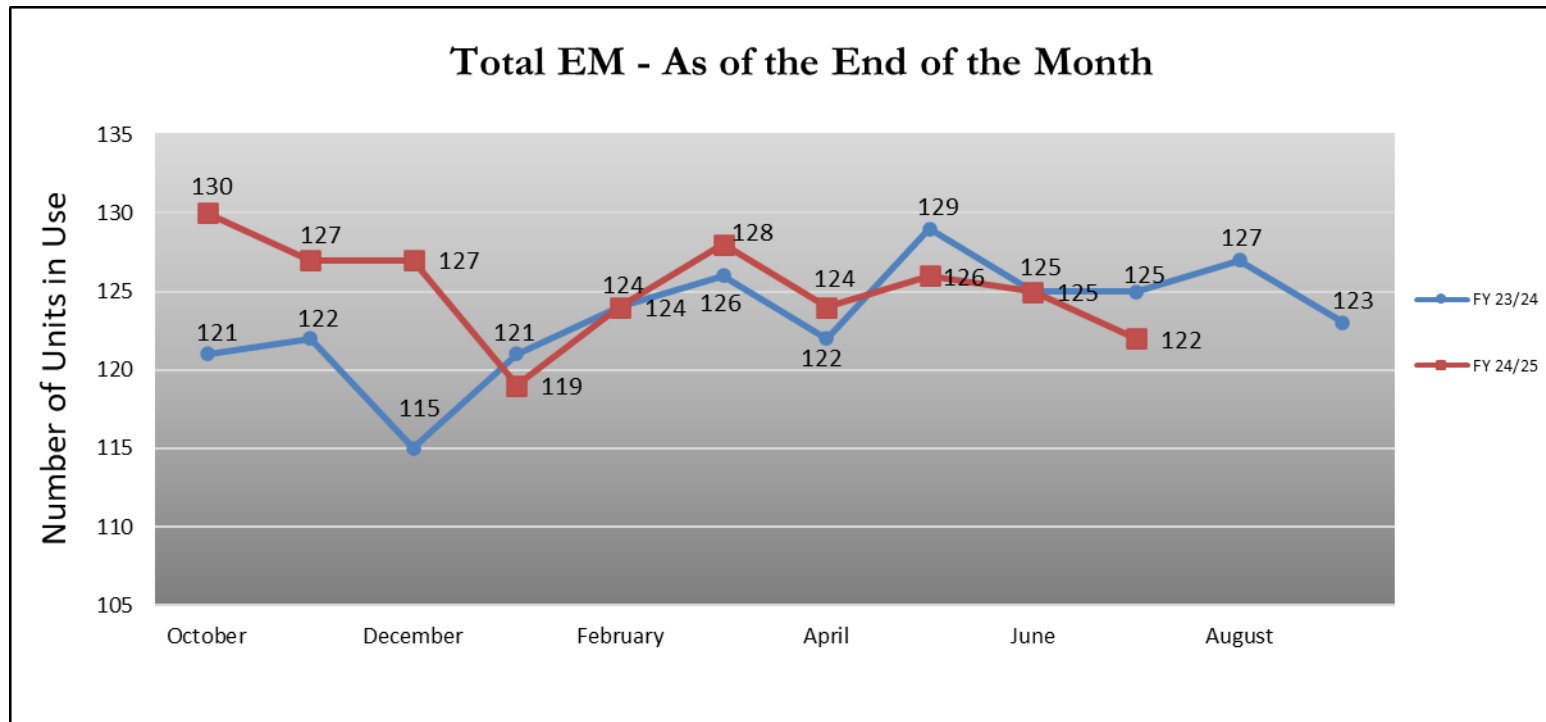
Monthly Trend Data October 2023 – July 2025



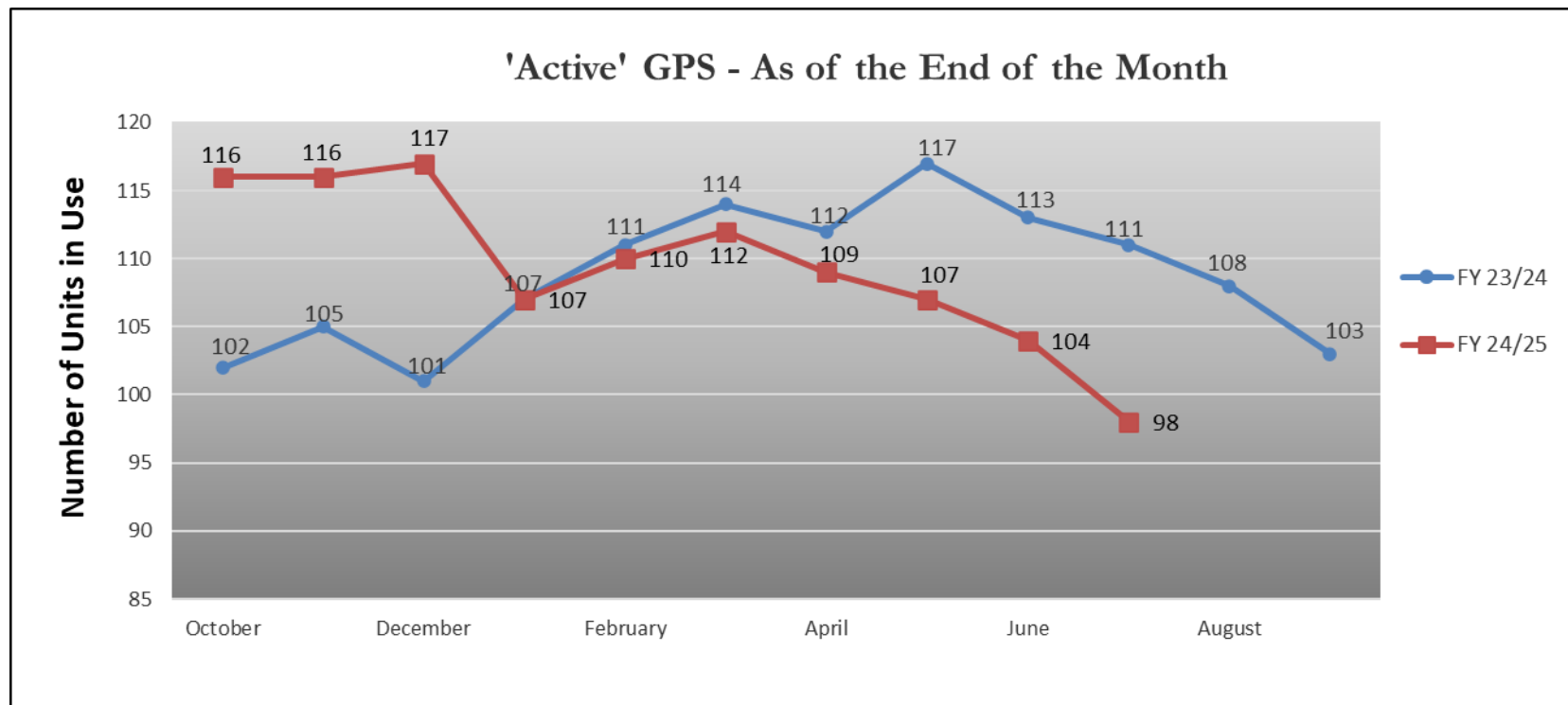
Monthly Trend Data *October 2023 – July 2025*



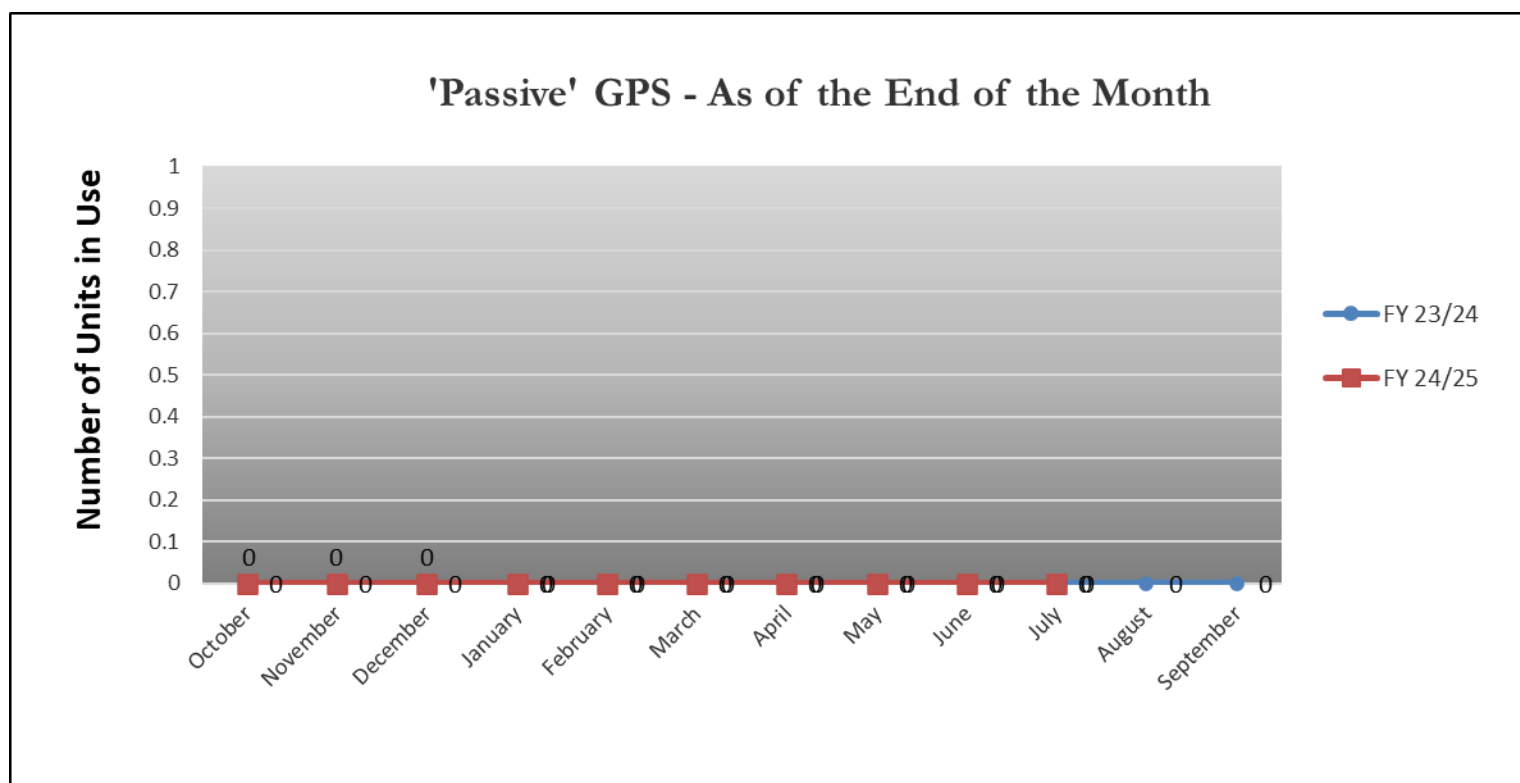
Yearly Trend Data
October 2023 – July 2025



*Yearly Trend Data
October 2023 – July 2025*



Yearly Trend Data
October 2023 – July 2025



Monthly Fiscal Data
July 1, 2025 – July 31, 2025

Electronic Monitoring Type	Prior Period's YTD	Current Period Collection	YTD Total Collections
<i>SCRAM Collections</i>	<i>\$12,099</i>	<i>\$1,294</i>	<i>\$13,393</i>
<i>GPS Collections</i>	<i>\$10,671</i>	<i>\$1,021</i>	<i>\$11,692</i>

As of the end of the month, the following are the totals for electronic monitoring fees waived or allowed to accrue during the pendency of the case(s).

	YTD Accruals	YTD Waivers
<i>GPS</i>	<i>\$ 110,904.85</i>	<i>\$ 1,820.96</i>
<i>SCRAM</i>	<i>\$ 7,469.53</i>	<i>\$ -</i>

Leon County Public Safety Coordinating Council

2026 Tentative Meeting Schedule

Date	Time	Meeting
January 20	4:00 PM	Regular Monthly Meeting
February 17	4:00 PM	Regular Monthly Meeting
March 17	4:00 PM	Regular Monthly Meeting
April 21	4:00 PM	Regular Monthly Meeting
May 19	4:00 PM	Regular Monthly Meeting
June 23*	4:00 PM	Regular Monthly Meeting
July 21	4:00 PM	Regular Monthly Meeting
August 2024 – No Scheduled Meeting		
September 15	4:00 PM	Regular Monthly Meeting
October 20	4:00 PM	Regular Monthly Meeting
December 15**	4:00 PM	Regular Monthly Meeting*

**Date modified due to conflict with Regular Board Meetings or Public Hearings*

***November/December Regular Meeting Combined*

LEON COUNTY SUPERVISED PRETRIAL RELEASE PROGRAM



*Electronic Monitoring Program Report
For the Month of August 2025*

Monthly Statistical Data August 1, 2025 – August 31, 2025

Table 1

	Enrolled on G.P.S.	Ordered G.P.S. but NOT Enrolled	Enrolled on G.P.S. (Probation, Mental Health & VTC)	Ordered GPS but NOT Enrolled (Probation, Mental Health, & VTC)	Enrolled on SCRAM	Ordered SCRAM but NOT Enrolled (SCRAM)	Enrolled on SCRAM (Probation, Mental Health & VTC)	Ordered SCRAM but not Enrolled (Probation, Mental Health & VTC)	Total Enrolled on EM
Beginning Caseload (Previous Month)	88	77	9	1	23	3	1	0	121
New Clients Assigned	18	0	1	0	3	0	2	0	24
Transferred In	1	0	0	0	3	1	0	0	4
Clients Reins. From Inactive	6	-6	0	0	0	0	0	0	6
Clients Dropped to Inactive	-10	10	0	0	-5	5	0	0	-15
Transferred Out	0	0			-1	0	0	0	-1
Clients Terminated	-5	-7	-1	-1	-2	-1	-1	0	-9
Successful	-5	-2	-1	0	-2	0	-1	0	-9
Unsuccessful - Court Action		-5		-1		-1		0	-7
Ending Caseload for Month*	98	74	9	0	21	8	2	0	130

*The chart above depicts the caseloads as of the last day of the month.

*As of August 31st, after violations and closures there were 107 defendants being supervised on Active G.P.S. units.

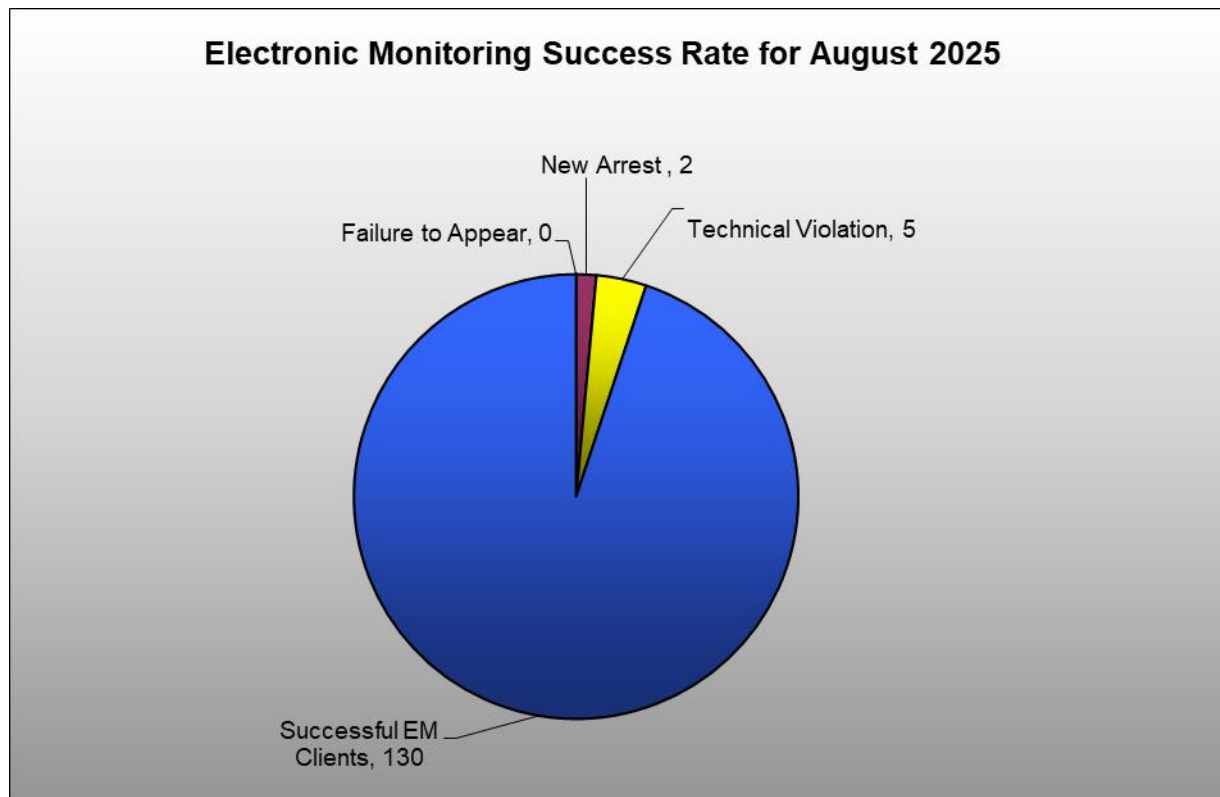
*There are no defendants ordered to wear both a G.P.S. and SCRAM monitor simultaneously.

*There are 7 (6-GPS and 1-SCRAM) defendants assigned to Mental Health Pretrial Release being supervised on electronic monitoring.

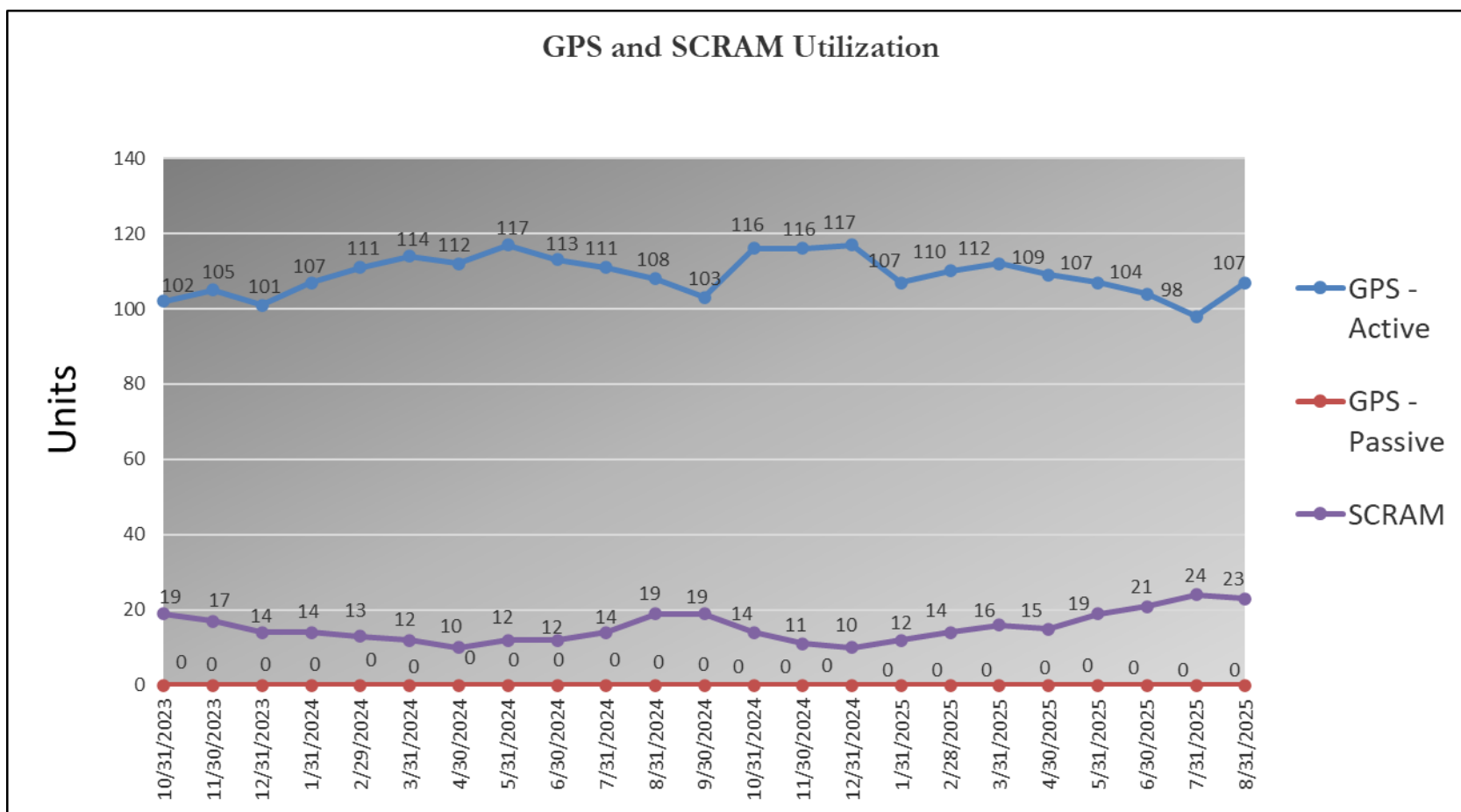
Table 2

EM Unsuccessful Closures	GPS	SCRAM	Total EM
FTA Rate	0	0	0
New Arrest Rate	1	1	2
Tech. Violation Rate	5	0	5

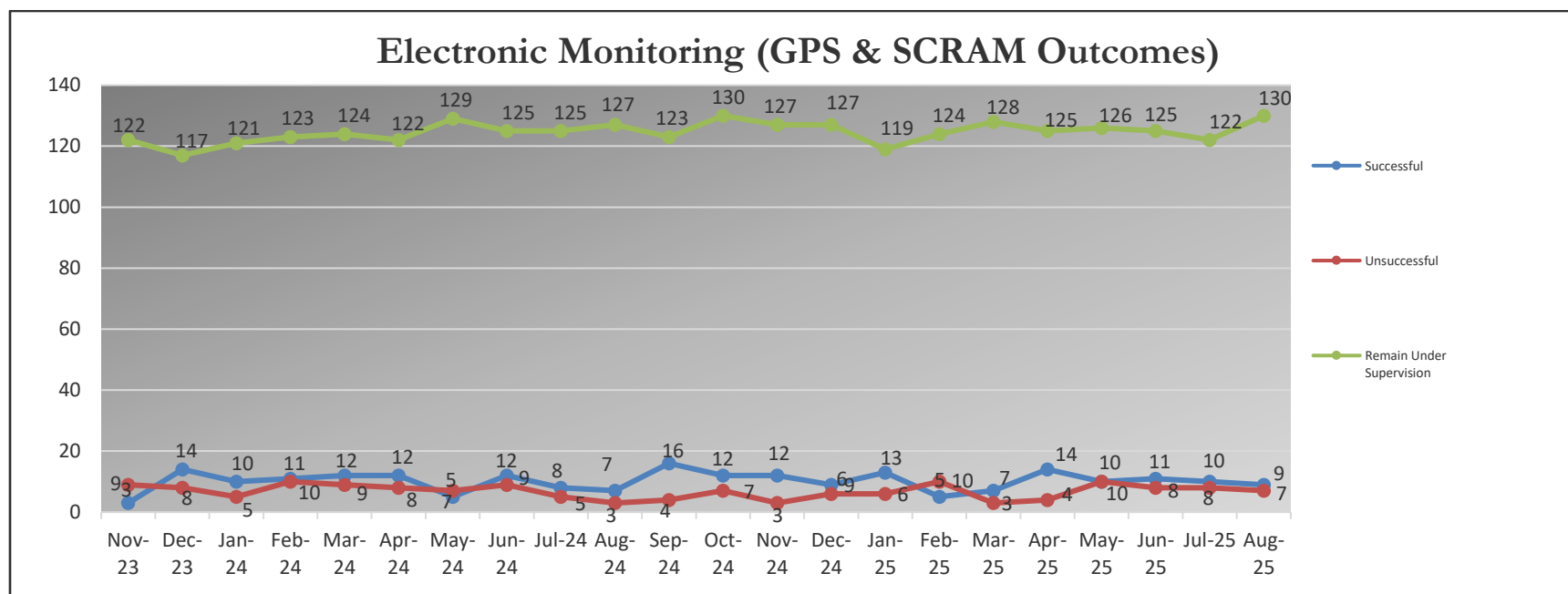
Monthly Statistical Data
August 1, 2025 – August 31, 2025



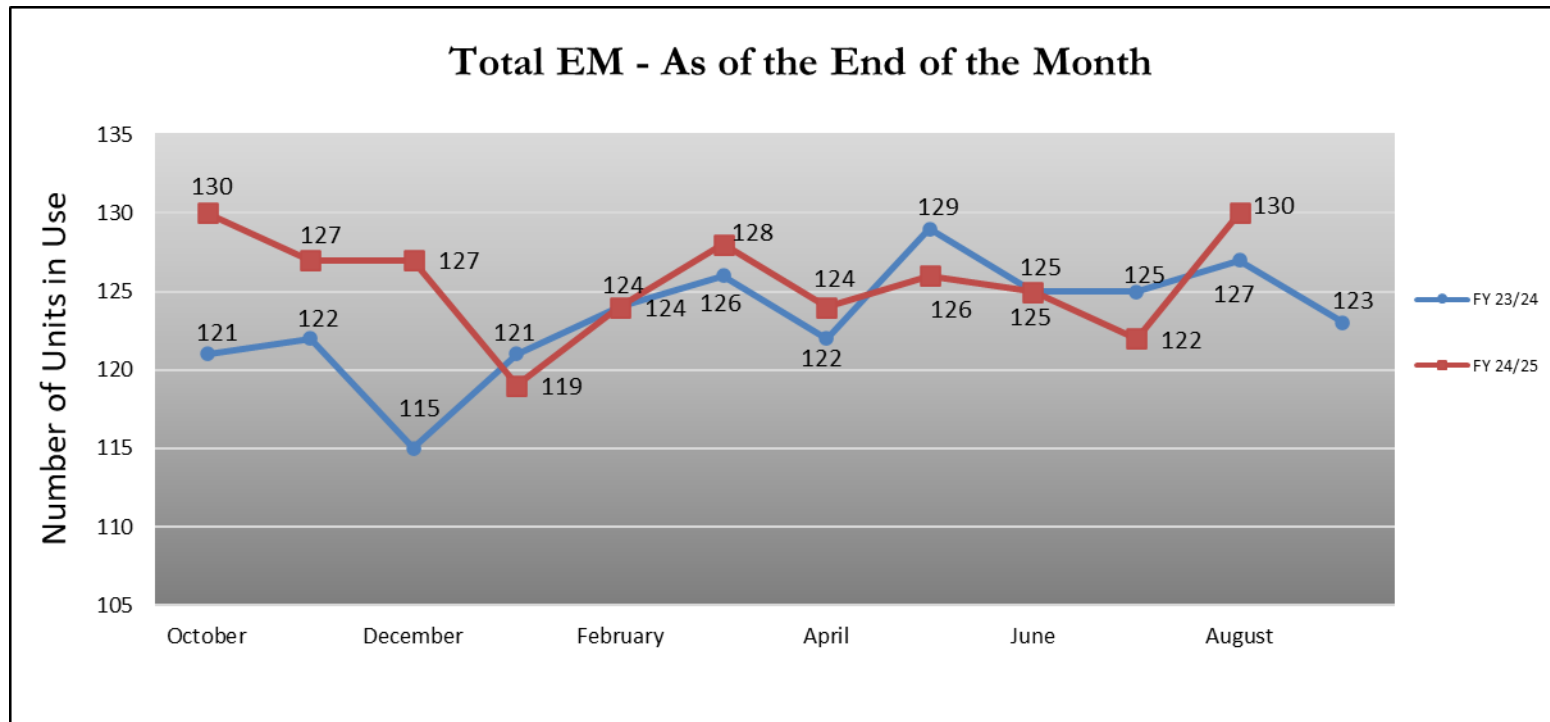
Monthly Trend Data *October 2023 – August 2025*



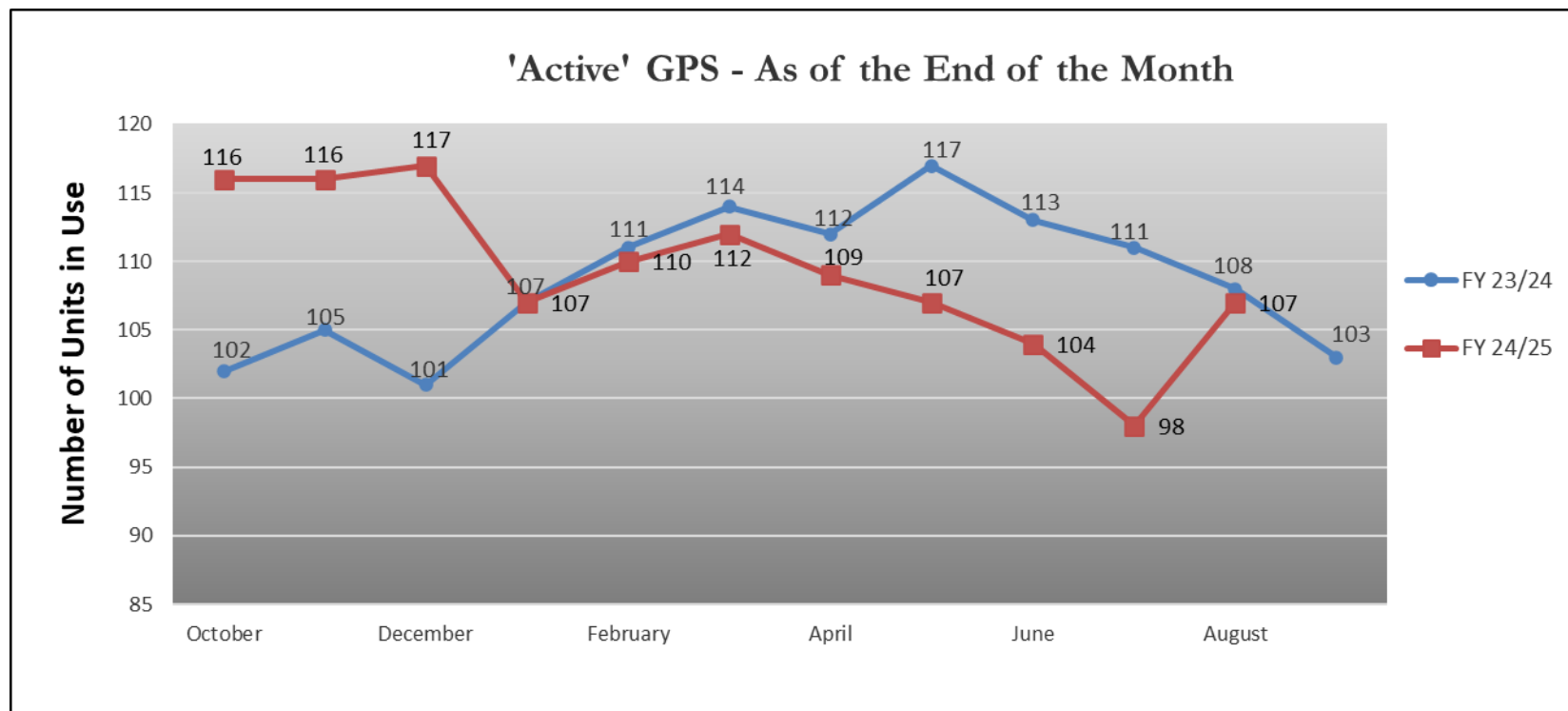
Monthly Trend Data *October 2023 – August 2025*



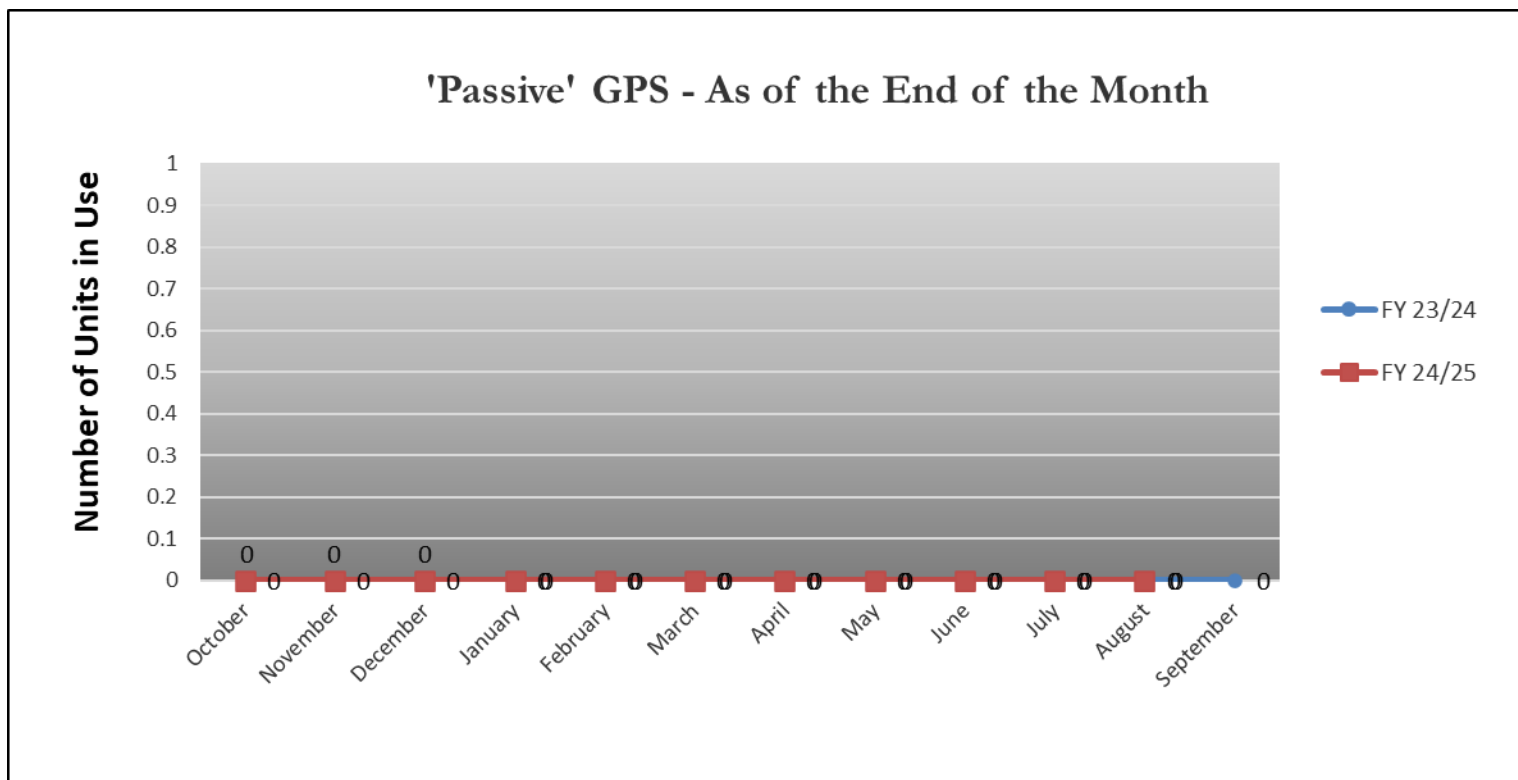
Yearly Trend Data
October 2023 – August 2025



Yearly Trend Data
October 2023 – August 2025



Yearly Trend Data
October 2023 – August 2025



Monthly Fiscal Data
August 1, 2025 – August 31, 2025

Electronic Monitoring Type	Prior Period's YTD	Current Period Collection	YTD Total Collections
<i>SCRAM Collections</i>	<i>\$13,393</i>	<i>\$1,462</i>	<i>\$14,855</i>
<i>GPS Collections</i>	<i>\$11,692</i>	<i>\$560</i>	<i>\$12,252</i>

As of the end of the month, the following are the totals for electronic monitoring fees waived or allowed to accrue during the pendency of the case(s).

Electronic Monitoring Type	YTD Accruals	YTD Waivers
<i>GPS</i>	<i>\$ 105,573.75</i>	<i>\$ 2,006.65</i>
<i>SCRAM</i>	<i>\$ 8,350.06</i>	<i>\$ -</i>

LEON COUNTY SUPERVISED PRETRIAL RELEASE PROGRAM



*Electronic Monitoring Program Report
For the Month of September 2025*

Monthly Statistical Data September 1, 2025 – September 30, 2025

Table 1

	Enrolled on G.P.S.	Ordered G.P.S. but NOT Enrolled	Enrolled on G.P.S. (Probation, Mental Health & VTC)	Ordered GPS but NOT Enrolled (Probation, Mental Health, & VTC)	Enrolled on SCRAM	Ordered SCRAM but NOT Enrolled (SCRAM)	Enrolled on SCRAM (Probation, Mental Health & VTC)	Ordered SCRAM but not Enrolled (Probation, Mental Health & VTC)	Total Enrolled on EM
Beginning Caseload (Previous Month)	98	74	9	0	21	8	2	0	130
New Clients Assigned	15	0	2	0	1	0	1	0	19
Transferred In	1	0	0	0	3	0	0	0	4
Clients Reins. From Inactive	3	-3	0	0	0	0	0	0	3
Clients Dropped to Inactive	-12	12	0	0	-1	1	0	0	-13
Transferred Out	-1	0			-1	0	0	0	-2
Clients Terminated	-3	-16	-1	0	0	-2	0	0	-4
Successful	-3	-8	-1	0	0	-1	0	0	-4
Unsuccessful - Court Action		-8		0		-1		0	-9
Ending Caseload for Month*	101	67	10	0	23	7	3	0	137

*The chart above depicts the caseloads as of the last day of the month.

*As of September 30th, after violations and closures there were 111 defendants being supervised on Active G.P.S. units.

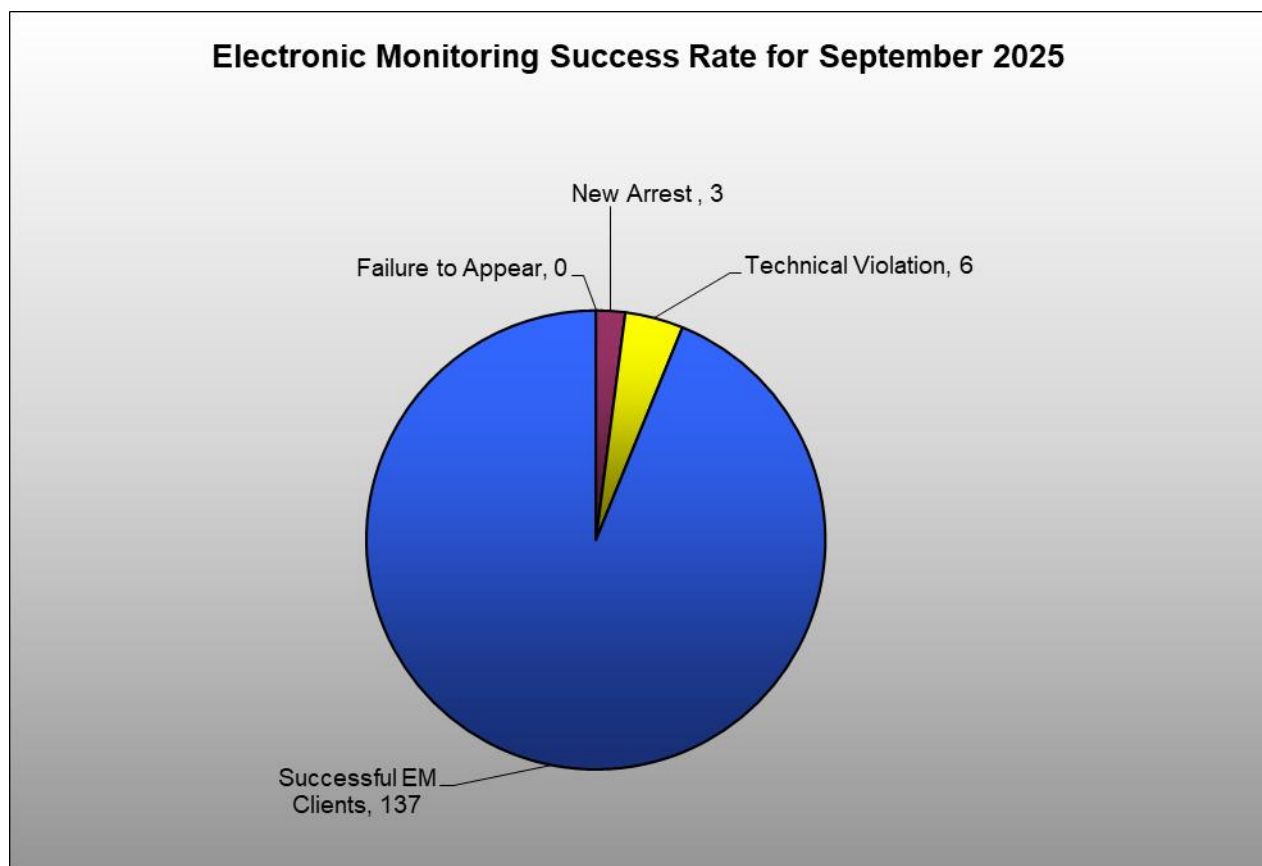
*There are no defendants ordered to wear both a G.P.S. and SCRAM monitor simultaneously.

*There are 8 (7-GPS and 1-SCRAM) defendants assigned to Mental Health Pretrial Release being supervised on electronic monitoring.

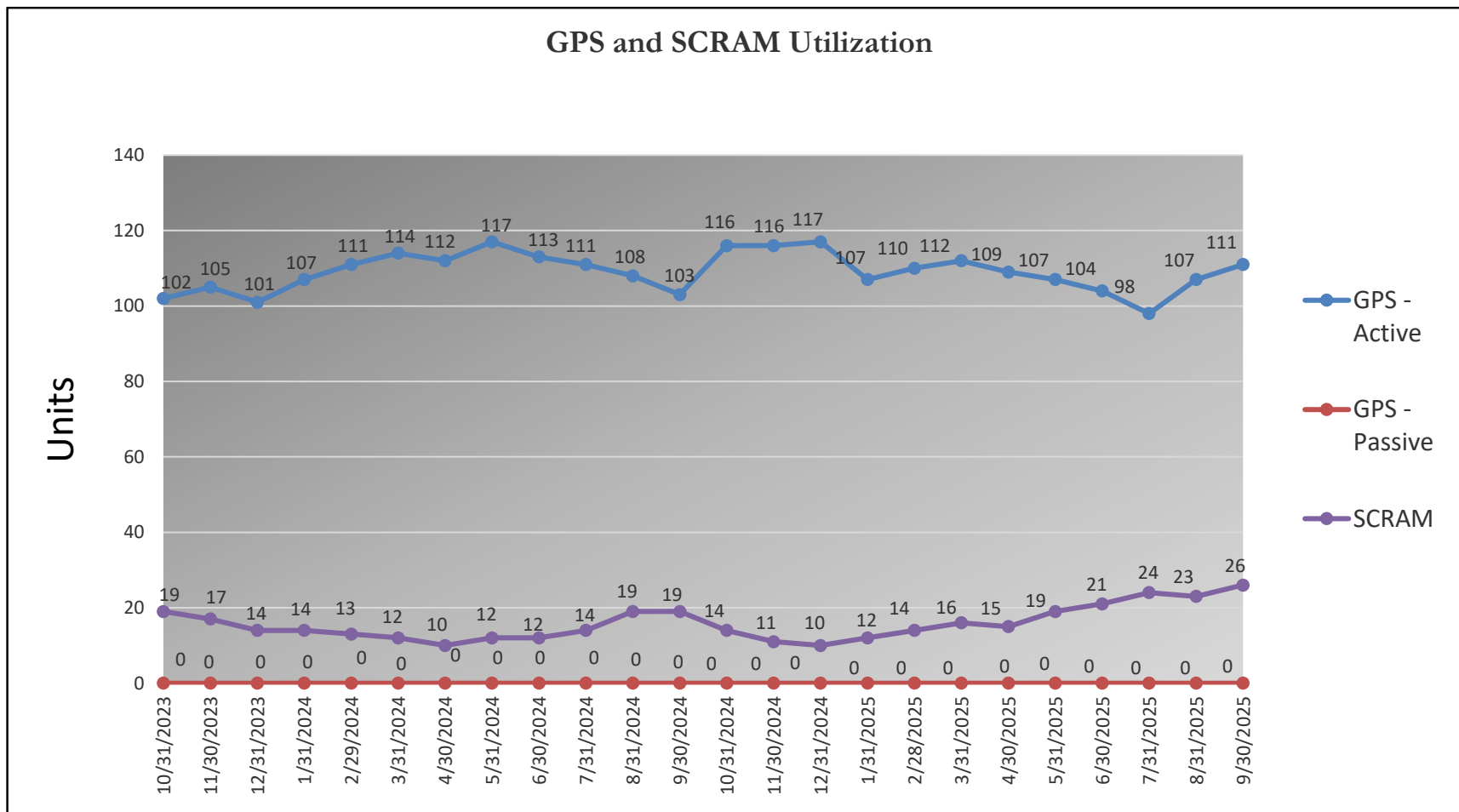
Table 2

EM Unsuccessful Closures	GPS	SCRAM	Total EM
FTA Rate	0	0	0
New Arrest Rate	3	0	3
Tech. Violation Rate	5	1	6

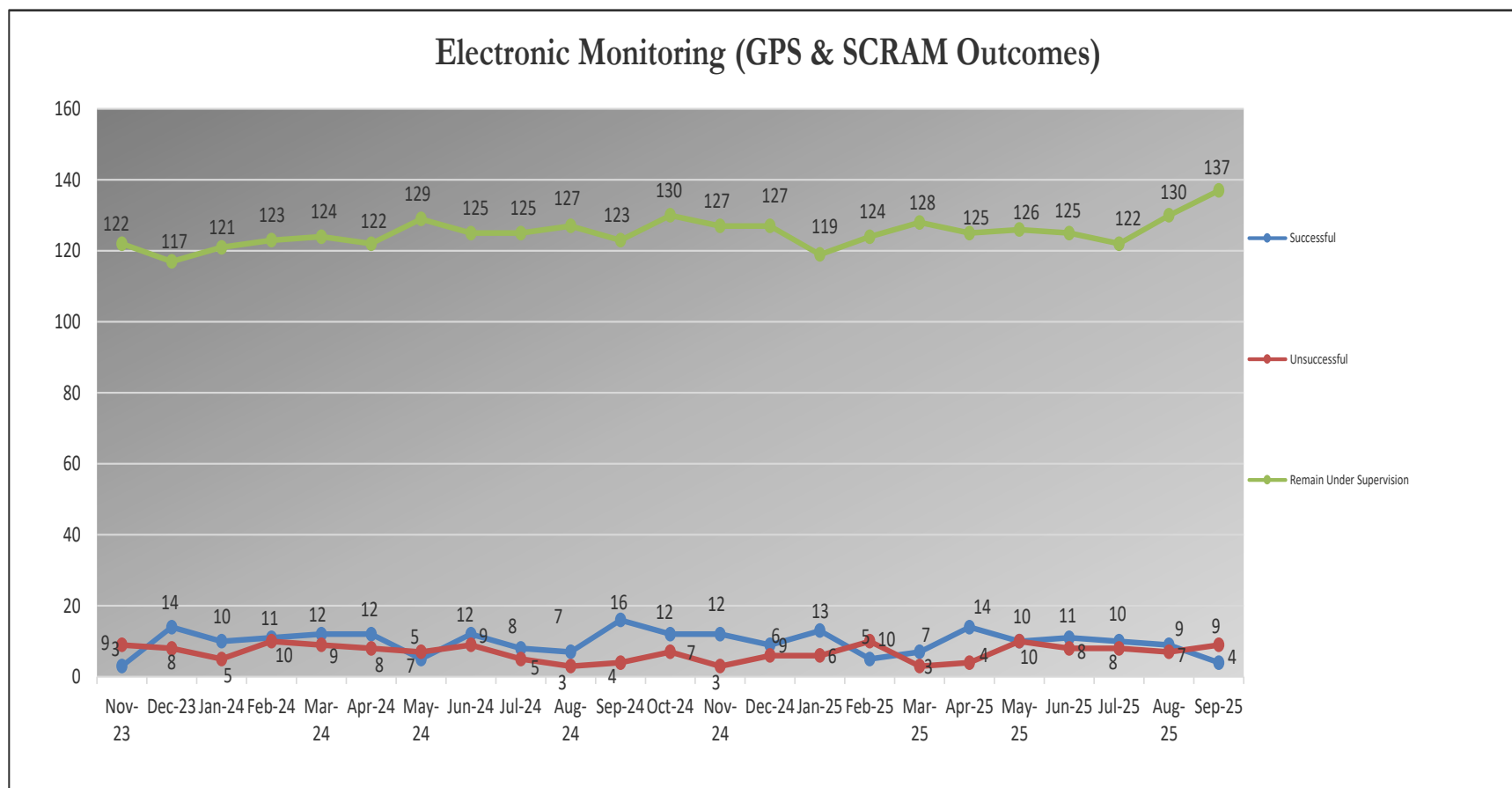
Monthly Statistical Data
September 1, 2025 – September 30, 2025



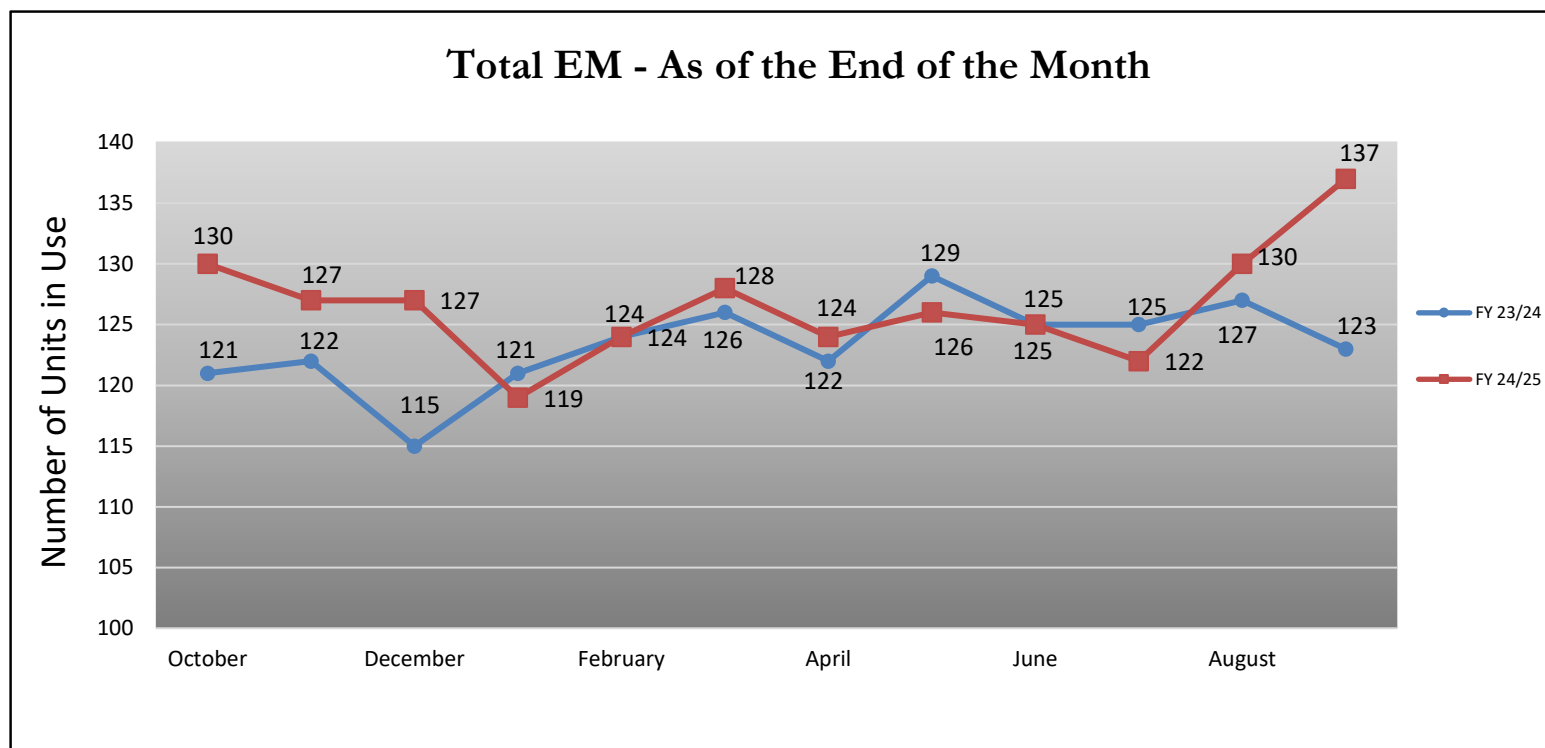
Monthly Trend Data October 2023 – September 2025



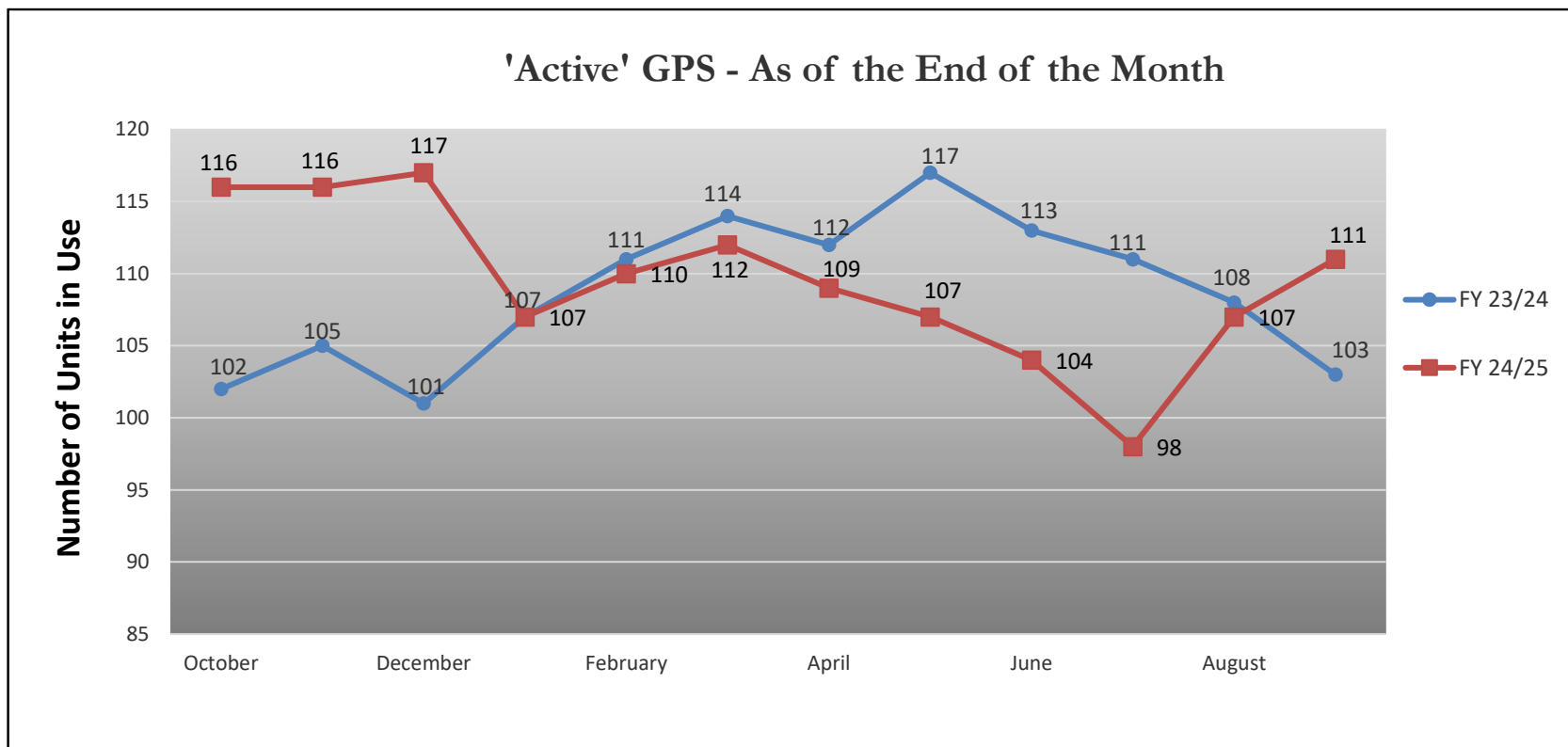
Monthly Trend Data *October 2023 – September 2025*



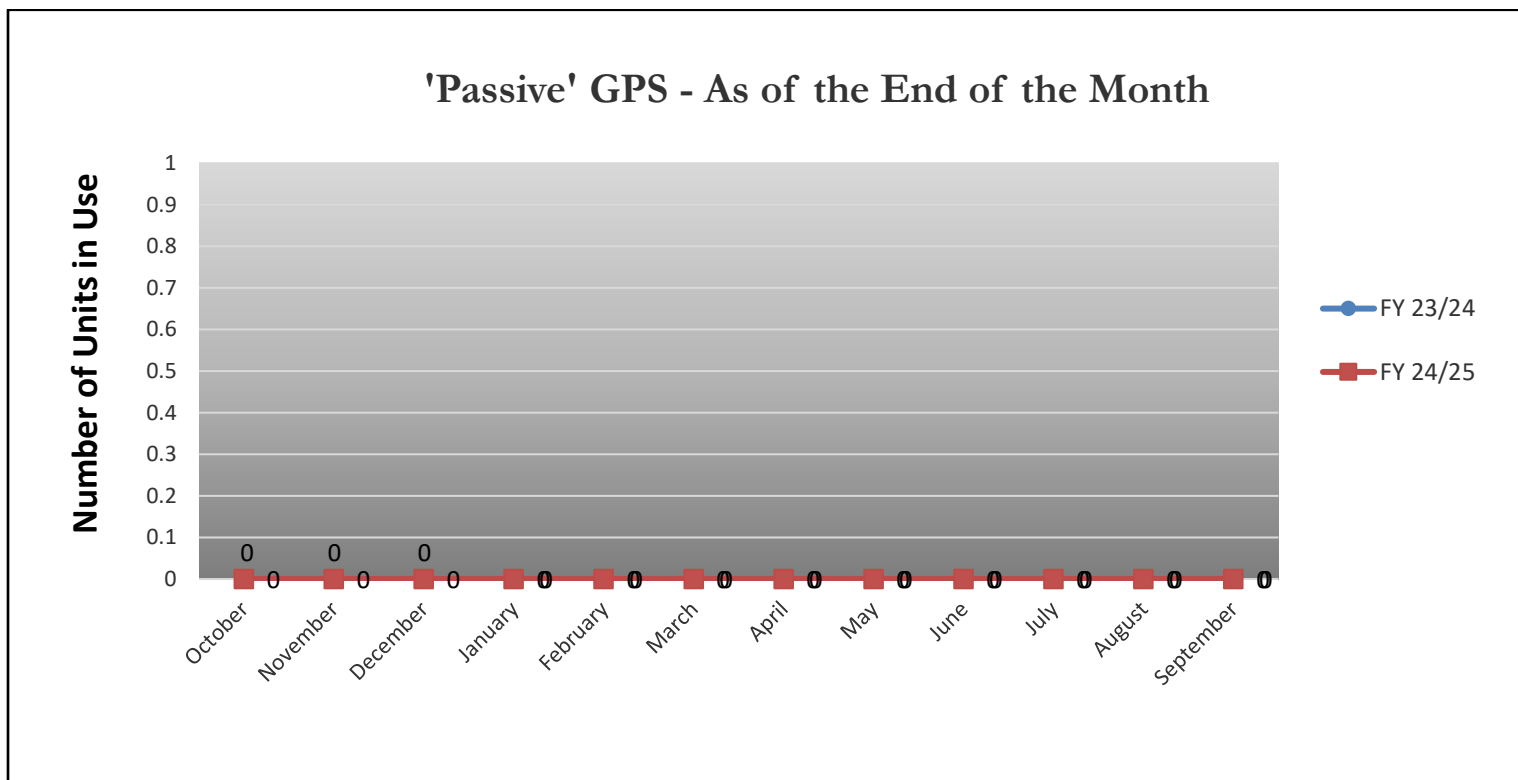
Yearly Trend Data
October 2023 – September 2025



Yearly Trend Data
October 2023 – September 2025



Yearly Trend Data
October 2023 – September 2025



Monthly Fiscal Data
September 1, 2025 – September 30, 2025

Electronic Monitoring Type	Prior Period's YTD	Current Period Collection	YTD Total Collections
<i>SCRAM Collections</i>	\$14,855	\$1,560	\$16,415
<i>GPS Collections</i>	\$12,252	\$703	\$12,955

As of the end of the month, the following are the totals for electronic monitoring fees waived or allowed to accrue during the pendency of the case(s).

Electronic Monitoring Type	YTD Accruals	YTD Waivers
GPS	\$ 112,737.79	\$ 2,186.35
SCRAM	\$ 9,787.66	\$ -